# Internal Audit Unit MONTGOMERY COUNTY BOARD OF EDUCATION Rockville, Maryland

March 1, 2021

### **MEMORANDUM**

To:	Mrs. Kimberly B. Bosnic, Principal William B. Gibbs, Jr. Elementary School
From:	Mary J. Bergstresser, Supervisor, Internal Audit Unit
Subject:	Report on Audit of Independent Activity Funds for the Period September 1, 2017, through January 31, 2021

Independent Activity Funds (IAFs) of Montgomery County Public Schools (MCPS) are established to promote the general welfare, education, and morale of students, as well as to finance the recognized extracurricular activities of the student body. School principals are the fiduciary agents for the IAFs charged with determining the manner in which funds are raised and expended for activities such as field trips, admission events, and fundraisers. They are responsible for ensuring that the IAFs are administered in accordance with Board of Education policies and MCPS regulations and procedures.

The IAF audits are conducted regularly to evaluate compliance with policies, regulations, and procedures, and to review processes for continuous improvement. Generally accepted audit procedures guide the work of the auditors who examine samples of the IAF records and financial accounts selected from documentation of various activities to verify their accuracy, as well as to assess the effectiveness of financial control procedures. An IAF audit does not review every transaction or school activity, but seeks to provide reasonable assurance that any significant errors or omissions in the financial records are detected.

At our February 19, 2021, virtual meeting with you, and Mrs. Denice Etheridge, school administrative secretary (secretary), we reviewed the prior audit report dated October 25, 2017, and the status of present conditions. This audit report presents the findings and recommendations resulting from our examination of the IAF records and financial accounts for your school for the period designated above.

## Findings and Recommendations

MCPS Form 280-54, *Independent Activity Funds Request for a Purchase*, is used to obtain principal approval to proceed with an intended purchase (refer to the *MCPS Financial Manual*, chapter 20, page 4). The purpose of each disbursement must be fully explained on this form in order to properly record expenditures in appropriate accounts, and to ensure that expenditures comply with IAF requirements. Invoices for goods or services must be signed by the purchaser to

indicate satisfactory receipt. The secretary must also mark the documentation as "paid." Regardless of the documentation that approved the procurement of goods and services, all disbursements from a school's IAF, other than for petty cash items, must be approved by the principal using MCPS Form 280-54, prior to disbursement of funds. In our sample of disbursements, we found instances in which controls over purchases were weakened including incidents where the MCPS Form 280-54 was not approved prior to the commitment of IAF activities, lack of principal approval on MCPS Form 280-54 for the disbursement of funds when paying MCPS invoices, documentation not annotated by recipient to indicate purchased goods or services were satisfactorily received, invoices not always stamped as "paid, and documentation missing or not adequate to assure the school benefited from the purchase. By requiring prior approval and complete documentation, the principal retains control over the expenditure of IAF funds. We recommend that MCPS Form 280-54 be prepared by staff with an estimate of expected expenditure and signed by the principal at the time verbal approval is sought. We also recommend that MCPS Form 280-54 be principal prior to disbursement of funds when paying MCPS invoices.

Aggregate school expenditures of IAF activities for the procurement of refreshments in connection with meetings and staff appreciation items may not exceed \$60 per individual staff member, per fiscal year, without the prior written authorization from the Office of Finance (OOF) (refer to the *MCPS Financial Manual*, chapter 20, page 5). These expenditures must be appropriately recorded in accordance with the IAF chart of accounts. We found expenditures for these items were incorrectly classified and recorded in various accounts. Such commingling increases the time required to determine whether or not guidelines have been followed and decreases the value of your financial reports in monitoring for proper compliance. We found that you exceeded the total amount allowed in Fiscal Year (FY) 2020, without approval of the OOF. We recommend that you adhere to the MCPS requirements, as well as correctly classify and record these transactions for more accurate accountability.

#### Notice of Findings and Recommendations

- Purchase requests must be approved by the principal prior to procurement.
- Purchaser must confirm receipt of goods or services prior to disbursement.
- Purchase invoices and receipts must be annotated as paid to indicate disbursement was made.
- Total combined expenditures for staff appreciation and meeting refreshments may not exceed \$60 per individual staff member per fiscal year without prior approval of the OOF (**repeat**).
- Staff appreciation and meeting refreshment expenditures must be correctly classified and recorded.

Other matters were discussed and satisfactorily resolved. We appreciate the cooperation and assistance of your staff. In accordance with MCPS Regulation DIA-RA, *Accounting for Financial Operations/Independent Activity Funds*, using the attached action plan, please provide a written

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response to the Internal Audit Unit within 30 calendar days of this report. In your response, please share a detailed plan for addressing these issues, including appropriate staff training and support.

Prior to returning your completed audit action plan, please contact Mr. Eric Wilson, director of learning, achievement, and administration, Office of Teaching, Learning, and Schools for written approval of your plan. Based on the audit recommendations, Mr. Wilson will indicate whether he will conduct an electronic review of your action plan or schedule a time to meet in person with you and the secretary to support you with developing a well-defined plan to address the findings.

MJB:lsh

Attachment

Copy to:

Members of the Board of Education Dr. Smith Dr. McKnight Ms. Stratman Dr. Wilson Mrs. Williams Mr. Koutsos Mrs. Chen Mr. Klausing Mr. Marella Mr. Reilly Mr. Tallur Mr. Wilson Ms. Webb

FINANCIAL MANAGEMENT ACTION PLAN					
Report Date:	Fiscal Year:				
School:	Principal:				
OTLS	OTLS				
Associate Superintendent:	Director:				
Strategic Improvement Focus:					

As noted in the financial audit for the period \_\_\_\_\_\_, strategic improvements are required in the following business processes :

Action Steps	Person(s) Responsible	Resources Needed	Monitoring Tools / Data Points	Monitoring: Who & When	Results/Evidence

Action Steps	Person(s) Responsible	Resources Needed	Monitoring Tools / Data Points	Monitoring: Who & When	Results/Evidence

#### OFFICE OF TEACHING, LEARNING, AND SCHOOLS (OTLS) REVIEW & APPROVAL

□ Approved

□ Please revise and resubmit plan by \_\_\_\_\_

Comments: \_\_\_\_\_

Director: \_\_\_\_\_ Date: \_\_\_\_\_ Date: \_\_\_\_\_